

**SOLID WASTE IMPOUND ACCOUNT** 

### San Francisco Environment (ENV)

Item 3: Refuse Rates Administrator's Report on Recology's 2025 Rate Application

May 30, 2025 Refuse Rate Board Hearing #2



# Department Mission

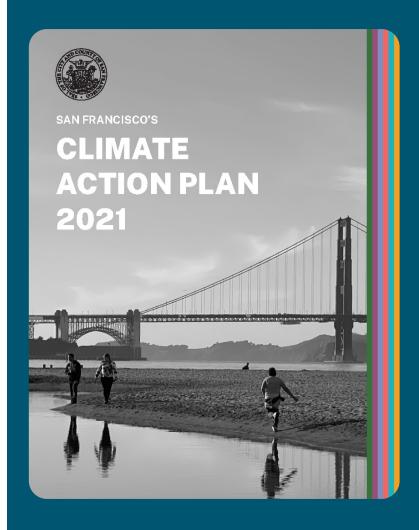
The San Francisco Environment Department (SF Environment) advances climate protection and enhances quality of life for all San Franciscans.



### SF Leading the way

- Meet our 2030 Zero
   Waste Climate Target
- Showcase City leadership and innovation
- Define urgency and path for community climate action





### Net Zero Emission Goal by 2040

### **BUILDINGS**

• All buildings to be efficient and all-electric by 2040.

### **TRANSPORTATION & LAND USE**

 100% of all vehicles registered will be zero-emission vehicles by 2040.

### **RESPONSIBLE PRODUCTION & CONSUMPTION**

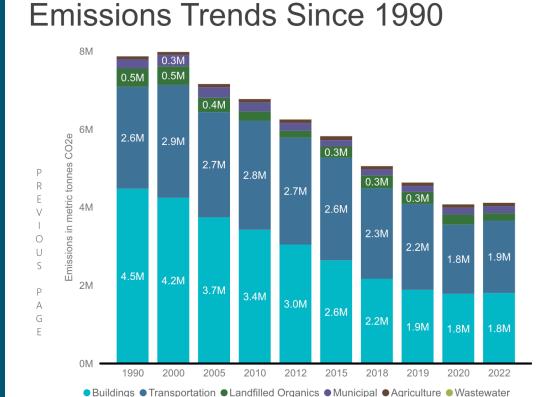
 By 2030, reduce generation by 15% and total disposal by 50% below 2015 levels.

### **HEALTHY ECOSYSTEMS**

 Champion a nature-positive future by targeting 30% biodiverse green space by 2030 for emissions capture through natural solutions.



### San Francisco Leading on Climate and Environment



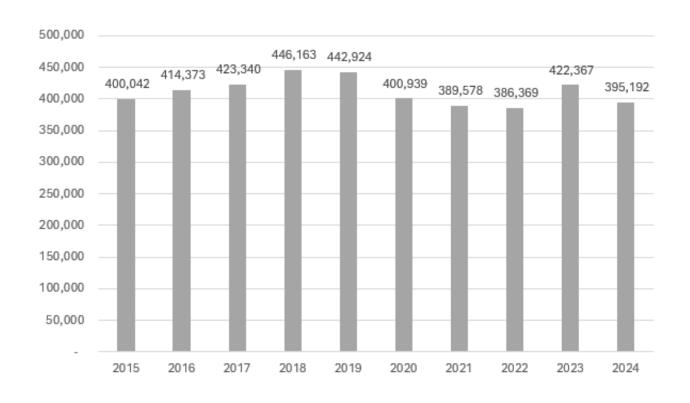
In 2022, San Francisco successfully reduced emissions 48% below 1990 levels, emissions decreased from 7.9 million to 4.1 million mtCO2e from 1990 to 2022.



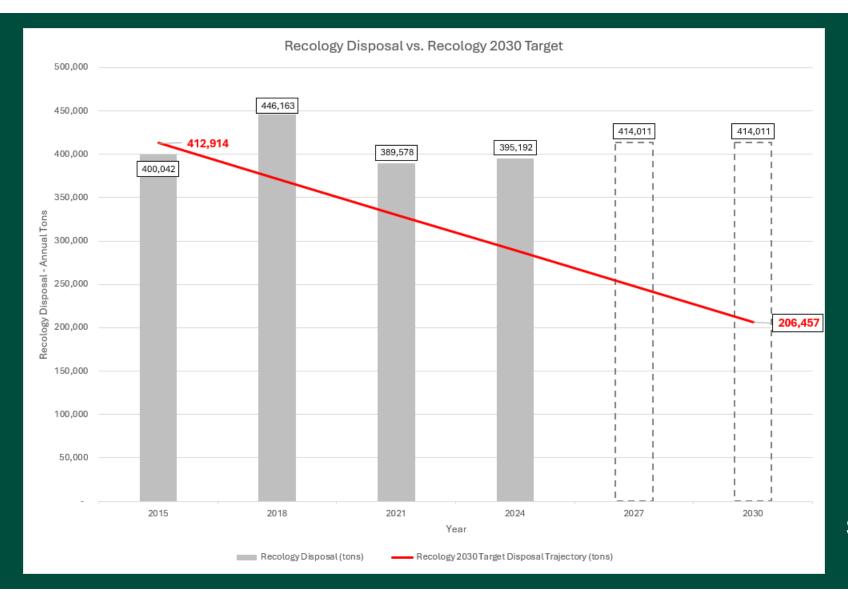
"The purpose of this ordinance is to reform and modernize the City's process for setting residential refuse rates to be more fair, transparent, and accountable; and to help the City continue to pursue its Zero-Waste goals."

Proposition F, Section 2(b)





Recology Total Tons to Landfill by Year





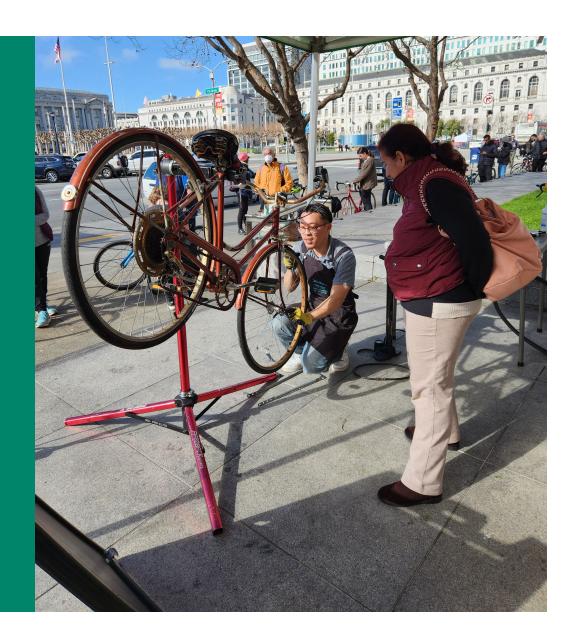
### Reducing Waste Saves Ratepayers Money!

- 1. Programs proposed reduce refuse and toxic materials going to landfill, moving the City toward its Zero Waste goal and protecting the health and safety of residents and workers. Keeping dangerous materials out of the landfill ensures stable operations.
- 2. Sending less to landfill means paying fewer tipping fees and reduces the impact of transporting materials for processing and disposal.
- 3. Preserving landfill capacity allows the City to stay within the terms of the existing, extended contract for longer, benefiting rate payers.
- 4. By promoting recycling and composting, and improving sorting by ratepayers, we improve the quality of the materials that we reclaim and sell to the market.
- 5. Greenhouse gases are produced by organics in the landfill, but they are also associated with producing, transporting, using, and disposing of products and services.



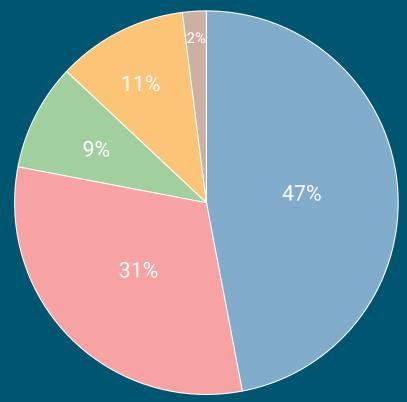
# Key local and state requirements

- Mandatory Recycling and Composting Ordinance (Chapter 19 Environment Code)
- Greenhouse Gas Emissions Targets and Departmental Action Plans (Chapter 9 Environment Code)
- SB1383 Food Recovery Requirements
- Housing Element of San Francisco (Regional Housing Needs Allocation) requires 82,000 housing units by 2031
- SB 244 Right to Repair Act



### SFE Proposed Operating Budget FY 2025-26 - Funding Sources

- Grants (47%)
- Solid Waste Impound Account (31%)
- Fees (C&D, Safe Medicine Disposal, and Cigarette Litter Abatement\*) (9%)
- Interdepartmental Services (work orders requesting services from SFE) (11%)DDIi
- Direct General Fund Support (2%)





### SF Environment Department Programs

**Zero Waste** 



Toxics Reduction and Healthy Communities



Climate



Energy



Clean Transportation



Food waste reduction

Sustainable building materials management

Mandatory recycling and composting compliance

Household hazardous waste

Integrated pest management

Buy green

Green Business Program

Electric landscaping

Climate action

Building electrification

**Environmental** justice

Healthy ecosystems

Codes & standards

**Circular economy** 

Reduce energy use, GHG emissions

for businesses, residents

Improve health and safety outcomes in buildings

Electric vehicle adoption

EV charging infrastructure

E-micromobility

Transportation demand management

# SFE SWIA Request Details for Rate Years 2025-26 through 2027-28

# Public Meetings and Documents Detailing SFE Requested SWIA Budget for RY 2025-2028

### **Refuse Rate Timeline**

- January 2025
  - Refuse Rate Application Submitted by Recology with SFE Request: 1/3/25
  - RRA Hearing #1: 1/30/25
- February 2025
  - Refuse Rate Board Hearing #1: 2/21/25
- March 2025
  - RRA SFE Internal Meeting on 3/14/25 & provided full detailed documents
  - RRA Hearing #2: 3/20/25
- April 2025
  - RRA Hearing #3: 4/1/25 SFE presented detailed budget publicly per our request
- May 2025
  - Refuse Rate Board Hearing #2: 5/30/25
- June 2025
  - Refuse Rate Board Hearing #3

### Mayor's Budget Timeline

- January 2025
  - Budget Hearing #1 at Commission: 1/7/25
- February 2025
  - Budget Hearing #2 at Commission: 2/4/25
  - Department Proposes Its Budget to Mayor including financial details for proposed Fiscal Year 2025-26 SWIA usage: 2/21/25
- June 2025
  - Mayor Proposes Citywide Budget for FY 25-26 and FY 26-27: 6/1/25



### RY 2025-2028 rate submission

In January, Recology proposed the Solid Waste Impound Account (SWIA) rate based on SFE, DPW, and Refuse Rate Administrator (RRA) requests. This included the increased SFE growth and RRA growth as well as CPI.

Rate Year 2024-25 (current year)	RY 25-26 "Base" (2.84% CPI)	RY 25-26 Request	RY 26-27 (2.95% CPI)	FY 27-28 (2.96% CPI)
\$12,559,453	\$12,916,141	\$15,915,712	\$16,385,226	\$16,870,228

	Fiscal Year 2024-25	Fiscal Year 2025-26	Fiscal Year 2026-27
New SWIA Funds	\$ 12,369,914	\$ 15,076,647	\$ 16,267,847
Use of Fund Balance	\$ 1,234,932	\$ -	\$ -
Total SWIA Budget	\$ 13,604,846	\$ 15,076,647	\$ 16,267,847



ENV AAO Budget Proposal:

Budget Year (FY 25-26)

### Total Impound Budget Proposed - By Team for Budget Year (Fiscal Year)

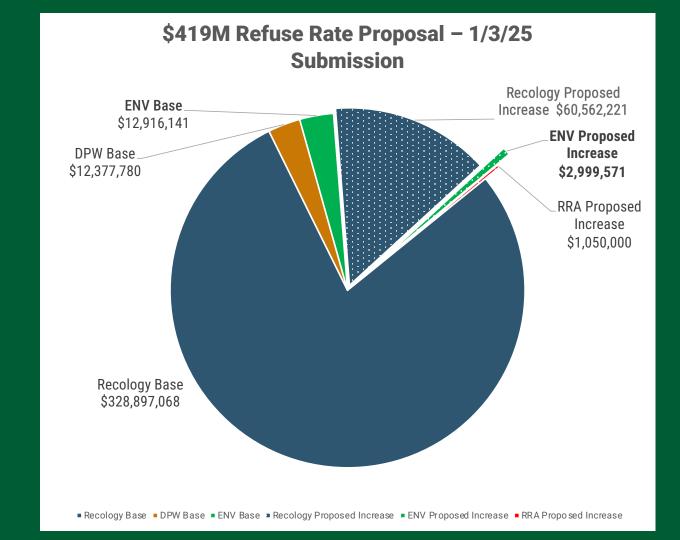
	Sum of FY 2025-26 Department
Overhead & Admin	3,952,432
Climate	1,217,543
Toxics	2,192,969
Zero Waste	3,794,774
Community Engagement	2,584,070
Policy & Public Affairs	1,714,103
	15,455,891



### Total Impound Budget Proposed in AAO - by Account Level 5

Expenditure Type (Account Level 5)	Sum of FY 2024-25 Original	Sum of FY 2025-26 Base	Sum of FY 2025-26 Department	Sum of FY 2026-27 Department
Salary (5010 Salary)	5,530,228	5,773,171	7,097,017	7,825,867
Programmatic Projects (5060 ProgPr)	2,178,360	581,231	-	-
Fringe Benefits (5130 Fringe)	2,313,710	2,441,732	2,783,440	3,115,145
Contracts (5210 NPSvcs)	2,246,937	2,097,275	2,794,862	2,944,033
Grants (5380 CityGP)	757,500	757,500	1,170,000	1,170,000
Materials & Supplies (5400 Mat&Su)	138,393	156,341	154,367	132,143
Interdepartmental Services (5810 OthDep)	996,258	1,482,675	1,456,205	1,460,031
Grand Total	14,161,386	13,289,925	15,455,891	16,647,219

Beginning RY 2025-26, SFE has proposed an additional \$3M in new funding, for a total impound budget of \$16M in its Refuse Rate submission.





SFE Proposal requires ongoing staffing for core work and program development.

6 "N" new positions proposed using SWIA funding

		New (N) Positions Proposed in	Budget					
Class	DHR Title	Functional Title	Impound FTE %		Salary	Damafita		
Class				Team	Covered	<b>Benefits</b> \$ 50.674		direct cost
5640	Environmental Specialist	Construction and Demolition	1.00	Zero Waste	\$ 129,361		\$	180,035
5640	Environmental Specialist	Enforcement Assistant Coordinator	1.00	Zero Waste	\$ 129,361	\$ 50,674	\$	180,035
5638	Environmental Assistant	Repair and Reuse Coordinator	1.00	Zero Waste	\$ 106,429	\$ 45,297	\$	151,726
5638	Environmental Assistant	Community Engagement Assistant Coordinator	1.00	CPEP	\$ 106,429	\$ 45,297	\$	151,726
5638	Environmental Assistant	Community Engagement Assistant Coordinator (Env Now, bilingual)	1.00	CPEP	\$ 106,429	\$ 45,297	\$	151,726
1822	Administrative Analyst	Administrative Analyst	1.00	Policy	\$ 128,490	\$ 49,663	\$	178,153
			6.00				\$	993,401
1	Other P	osition-Related Relevant Changes - Funding ad	justment	s to existing p	ositions		_	
5640	Environmental Specialist	Circular Economy Coordinator	0.50	Climate	\$ 64,681	\$ 50,674	\$	115,355
1823	Sr Administrative Analyst	Landfill Contract	1.00	Admin	\$ 149,725	\$ 54,730	\$	204,455
5642	Sr Environmental Specialist	Sr Green Business Coordinator	0.50	Toxics	\$ 75,263	\$ 27,401	\$	102,664
5638	Environmental Assistant	Green Business Coordinator	0.50	Toxics	\$ 53,215	\$ 22,649	\$	75,863
5638	Environmental Assistant	Residential Toxics Reduction Coordinator	0.50	Toxics	\$ 53,215	\$ 22,649	\$	75,863
TEMPM	Temp Salaries		3.95					627,940
9993M	Attrition		(2.79)					(618,304)
9922			(0.05)					
								F00 00 F
			4.11				\$	583,835
						Total Change	\$	1,577,236



## SFE's proposed new work scope costs \$0.41 monthly on average per customer.

\$2.21 monthly would fully fund SFE budget.

SFE's proposed enhanced programming targets different tiers of the Zero Waste Hierarchy and complements 5-Year Strategic Delivery Plan





### **Toxics Reduction:**

Address both upstream, by encouraging the use of safer alternatives instead of hazardous chemicals, and downstream, by helping ensure hazardous products are handled safely at the end of their lifecycle.





# Comprehensive Campaigns to Change Behavior and Inform:

Multilingual community engagement

Marketing and impact evaluation

**Leveraging Green Business Network** 

**Grants to non-profit organizations** 

**Incentives programs** 





### **Enforcement:**

Increase local and state compliance for mandatory source separation and edible food.





### **Landfill Contracting:**

The City's landfill contracting function is now integrated into SFE's ongoing impound budget.





# Repair and Reuse:

Right to Repair Act requires manufacturers of electronic and/or appliance products to provide documentation, parts, and tools to owners, service and repair facilities, and service dealers so they can diagnose, maintain, or repair the products.





### **Deconstruction:**

Deconstruction generates a supply of building materials that can be diverted to reuse outcomes rather than recycling, downcycling, and landfilling.





### **Circular Economy:**

Advancing practices where goods that are purchased and consumed by ratepayers, are kept in circulation longer. Efforts will reduce embodied carbon, enhance resource efficiency, and promote sustainable production and consumption.





### Thank you!

Leo Chyi, Deputy Director | CAO

Thank you to the full SFE team!

SFEnvironment.org

# SAN FRANCISCO ENVIRONMENT DEPARTMENT

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# Additional Background Slides

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Rate Year Program Budgets		Details f		oosed Rate	Increase, Rate Year 25-26 versus Rate Year 24-25		
Rate Year 2025-26 =	Octobor 201	`	rear)				
September 2026	Octobel 20.	ZJ-					
ocptember 2020	Program		Non-	Total			
	Personnel		Personnel				
	Cost (RY		Cost (RY	Cost (RY			
	25-26)	"N" FTES	•	25-26)	Description	Nexus	Mandate
Deconstruction	\$ 180,035	1.00	\$ 200,000	\$ 380,035	Oversees efforts to develop a Verified Reuse Facility (VRF) network, qualified deconstruction surveyor pool, and coordinates workplans to develop and expand markets for reclaimed/deconstructed materials. Position will ultimately be responsible for managing the day-to-day implementation and enforcement of Deconstruction + Materials Reuse policy requirements.	Discarded building products and materials represent 50% of the city's total solid waste generation and 25% of total annual landfill deposits. Deconstruction generates a supply of building materials that can be diverted to reuse outcomes rather than recycling, downcycling, and landfilling. Building material reuse preserves landfill capacity, thus prolonging the need to secure new landfill agreements at higher costs to rate payers.	CAL Green SB 1383 - Short Lived Climate Pollutants Env. 7 , 9, &14 CAP CE 1
Enforcement	\$ 180,035	1.00	\$	\$ 180,035	Local and state compliance for mandatory source separation and edible food donation through site visits, technical assistance, compliance monitoring and enforcement actions.	Increasing edible food recovery will provide health and economic benefits and along with increased separation compliance which helps achieve the city's zero waste targets of reducing generation and disposal.	SB 1383, - Short Lived Climate Pollutants Env. 9, 19, 16, 17
Reuse and Repair	\$ 151,726	1.00	\$	\$ 151,726	Develop and coordinate repair and reuse networks and programs to reduce flow of material to landfill, to normalize reuse culture, to provide a robust repair infrastructure to increase reuse and durability goods reducing refuse generation and disposal.	Plan. 1 FTE has the potential to do the following:	SB 224 - Right to Repair Act SB 707 - Responsible Textile Recovery Act Env. 9
Comprehensive Campaigns to Change Behavior and Inform		3.00	\$ 531,667	\$	Coordinate multilingual programming i.e. translations, in-language door to door outreach, and support on campaign planning as nearly 20% of San Francisco's residents self-identify as having limited English proficiency. It also includes grant management, which will ensure that all communities benefit from our Zero Waste related initiatives and that community based organizations are provided resources. Includes Marketing Position transfer to ENV from Mayor's Office, currently working TEX.	Assist with achieving the city's zero waste targets of reducing generation and disposal and circular economy strategies associated with the Climate Action Plan by measuring the reduction of material and toxics into Recology's infrastructure. This includes interventions at multiple points in the zero	Language Access Ordinance SB 1383 - Short Lived Climate Pollutants SB 54 - Plastic Pollution Prevention and Packaging Producer Responsibility Act Env. 9, 19, 16, 17

Circular Economy & Climate-Related Work	\$ 115,355 -	\$ 431,000	\$ 546,355	Coordinate upstream efforts such as sustainable procurement, redesign, reuse, repair and recovery of goods that are purchased and consumed by ratepayers.	Assist with achieving the city's zero waste targets of reducing generation and disposal and circular economy strategies associated with the Climate Action Plan by measuring the reduction of material into Recology's system.	SB 1383, - Short Lived Climate Pollutants Env. 9, 19
Landfill Contracting	\$ 204,455 -	\$ 80,000	\$ 284,455	Landfill Contracts Manager moved on budget, using ongoing funds. Previously this work was funded with one-time funding, but this is an essential ongoing need for ENV and reflects prior direction.	Core responsibility for department and responsive to CON audit findings	Proposition F "The Refuse Rate Reform Ordinance Of 2022" & Controller's Audit Reports Including 2023 Landfill Disposal Areement Audit
Toxics Reduction	\$ 254,390 -	\$ 264,000	\$ 518,390	Develop and coordinate upstream efforts related to sustainable procurement, reuse, and recovery practices by businesses that serve ratepayers. Encourage the use of safer alternatives instead of hazardous chemicals, and help ensure hazardous products are handled safely at the end of their lifecycle.	into Recology's infrastructure. Approximately 60% of	California Hazardous Waste Control Law (HWCL) Federal Resource Conservation and Recovery Act (RCRA) California Tanner Act (Assembly Bill 2948) SB 1383, - Short Lived Climate Pollutants Green Business Ordinance Env. 9, 19, 16, 17
COLA, Overhead, Misc.	\$	\$	\$ 281,992	2.84% CPI of ongoing RY 2024-25 allocation = \$356,688 was assumed in base; includes reallocation and adjustments into new programming, overhead changes, small miscellaneous costs (e.g. Port rent increase, interpretation costs)	SF Environment central operational infrastructure is needed for success of all department work, including the SWIA funded expenditures.	



### ENV Proposed AAO and Operating Budgets - FY 2025-26

Proposed Annual Appropriation						
Expenses	FY 2025-26					
Salaries, Benefits, & Overhead	\$21,413,959					
Non-Personnel Services	\$11,654,248					
Grants	\$777,163					
Materials & Supplies	\$105,696					
Services of Other Departments	\$3,830,819					
Total	\$37,781,885					
Dovonuo	EV 2025 26					
Revenue	FY 2025-26					
Refuse Impound Account	\$15,915,712					
Grants	\$10,297,774					
Fees	\$4,731,956					
Other Departments	\$5,564,936					
General Fund	\$904,095					
Fund Balance	\$367,412					
Total	\$37,781,885					

Proposed Operating Budget						
Expenses	FY 2025-26					
Salaries, Benefits, & Overhead	\$24,638,476					
Non-Personnel Services	\$22,081,836					
Grants	\$1,133,568					
Materials & Supplies	\$142,984					
Services of Other Departments	\$4,023,226					
Total	\$52,020,090					
Revenue	FY 2025-26					
Refuse Impound Account	\$15,915,712					
Grants	\$24,124,270					
Fees	\$4,731,956					
Other Departments	\$5,976,644					
General Fund	\$904,095					
Fund Balance	\$367,412					
Total	\$52,020,090					



### **Refuse Rate Administrator April 2025**

### **Trash Processing - Recommendations**

Estimated Capital Cost @ \$35M - \$100M+ Estimated Operating Cost @ \$21M -\$47M+/year \$160 -

### 1. Continue Piloting

- 1. Continue pilot-scale processing at third-party merchant facility.
- 2. Initially @ 25 tons per day; targeting organics-rich MSW routes.
- 3. Regular testing of recovery rate and compost quality to track trends.
- 4. Scale to  $\sim 125$  tons per day if recovery levels maintained over 50%; adding routes progressively and testing for diminishing returns on diversion.
- 5. Consider testing at different facilities to assess different technology/approach.

### 2. Defer Decision on Local Facility Development to Next Rate Cycle

- 1. Due diligence on material characterization by generator type and/or route.
- 2. Due diligence on technology selection vs. target recovery materials and levels.
- 3. Due diligence on capital and operating cost trade-offs of different approaches.
- 4. Due diligence on scale of facility.
- 5. Contractual considerations in Disposal Agreement re: processing before disposal.
- 6. Policy decision on RFP vs. Sole Source to Recology.

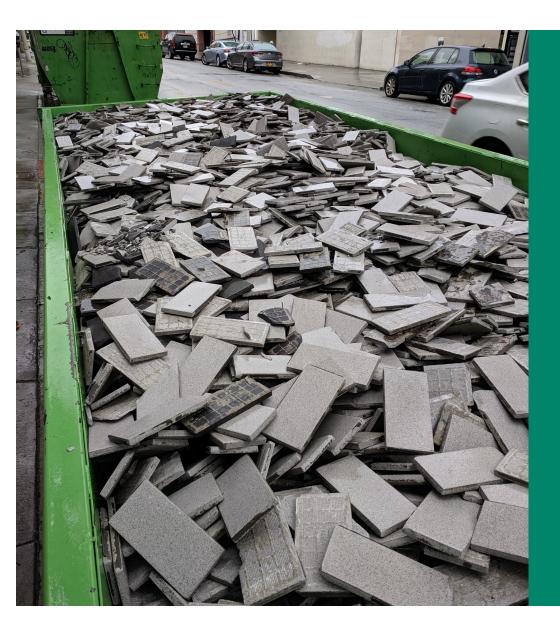
### **Refuse Rate Administrator April 2025**

### **Summary Potential Capital Reserve Projects**



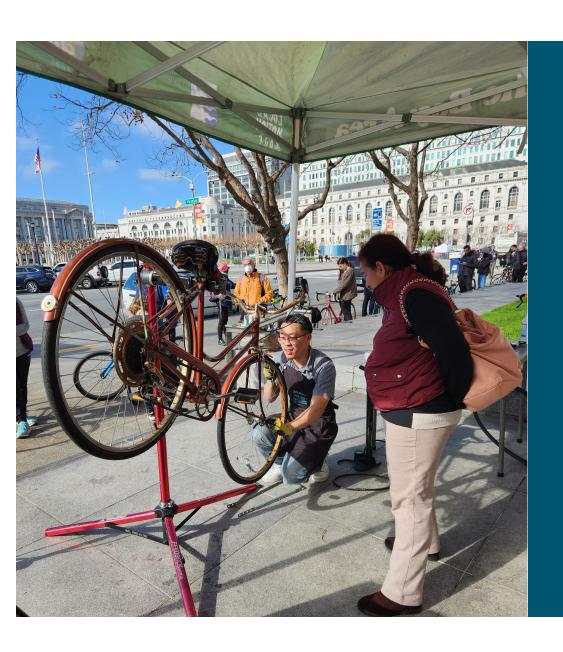
Current Rate Order @ ~\$15M - \$20M Future Rate Orders @ ~\$475M - \$700

Project	<b>Estimated Capital Cost</b>	Expected Timeline
Contamination/Overage s	<\$1M	Current Rate Order
Organics Pre-Processing	\$3.8M	Current Rate Order
Zero Emission Vehicles	\$6.3M - \$11.2M \$360M - \$440M	Current Rate Order 2026-2036
Tunnel Ave Upgrades	~\$4M \$40M - \$55M+	Current Rate Order 2029-2034
Trash Processing	\$35M - \$100M+	2029-2034
Pier 96 MRF	\$40M - \$103M+	2026-2031



### 701 Amador St

- Building ReSources of San Francisco
  - The ReUse People aims to reduce the solid waste stream and change the way the built environment is renewed by salvaging building materials and distributing them for reuse
  - San Francisco's only source for reusable residential, commercial building, and landscaping materials
- Building materials = 25% of total annual landfill deposits
- Diverting building materials from the landfill preserves capacity and saves ratepayers money



### Climate Leadership

- A clear vision of the future for residents
- Attraction for tourists (especially eco-tourists)
- Attraction for businesses (especially climate tech)





# Innovation and Unlocking New Markets

- Babylon Micro-Farms
- Washbox
- Urban Machine
- Refiberd



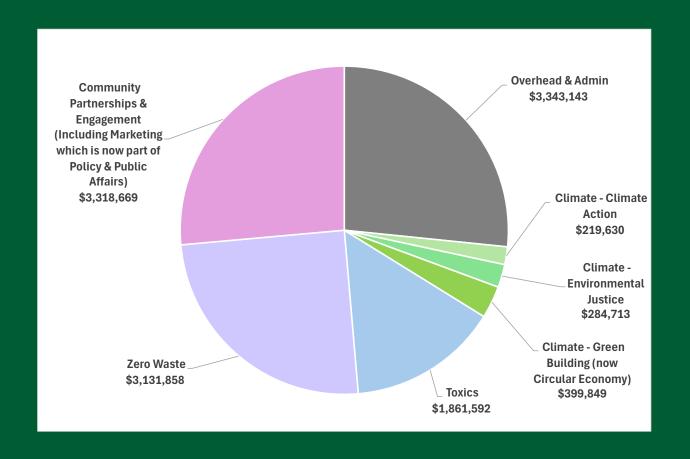
# Additional Background Slides – Current Rate Year Details

Rate Year 2024-25: Expenditures and FTEs by team

		1
	RY 24-25	RY 24-25
	Expenditures	FTE per RR
	per RR Order	Order
Overhead & Admin	3,343,143	-
Climate - Climate Action	219,630	1.37
Climate - Environmental Justice	284,713	1.81
Climate - Green Building		
(now Codes & Standards + Circular Economy)	399,849	1.74
Toxics	1,861,592	10.86
Zero Waste	3,131,858	12.75
Community Engagement		
(now Community Partnerships & Engagement		
Team, with Marketing now part of Policy & Public	0.010.660	16.00
Affairs)	3,318,669	16.90
Total	12,559,453	45.43

**SFE** 

Rate Year
2024-25: Solid
Waste Impound
Account
budgeted
expenditures





#### Current SWIA-Funded Programs at SFE





Toxics Reduction and Healthy Communities



Climate



**Energy** 



Clean Transportation



- Food waste reduction
- Sustainable building materials management
- Mandatory recycling and composting compliance

- Household hazardous waste
  - Integrated pest management
- Buy green
- Green Business Program
  - Electric landscaping

- Climate action
  - Building electrification
- Environmental justice
  - Healthy ecosystems
- Codes & standards
- Circular economy

- Reduce energy use, GHG emissions
- for businesses, residents
- Improve health and safety outcomes in buildings

- Electric vehicle adoption
- EV charging infrastructure
- E-micromobility
- Transportation demand management



#### Zero Waste - \$3.1M

- Generation and disposal reduction
- Compliance with local and state policies related to municipal solid waste



#### **BATTERY RECYCLING** NOW IN YOUR BUILDING

回收電池現在就在你 RECICLAJE DE PILAS AHORA EN TU EDIFICIO





#### **Toxics Reduction - \$1.9M**

- Household Hazardous Waste Program
- Green Business Program
- Upstream toxics reduction (ex. Healthy Homes, Green Purchasing)



#### Climate Team - \$0.9M

- Circular Economy, Codes & Standards Promotes material reuse & low-carbon building practices and zero waste building codes
- Climate Action Leads Climate Action Plan (CAP) planning, measuring, and implementation, including zero waste and toxic reductions
- Environmental Justice Supports integrated pest management programs & zero waste compliance at housing sites





## Community Engagement, Policy & Communications - \$3.3M

- Multilingual grassroots outreach to residents and businesses
- Youth education and empowerment on zero waste in schools and through fellowships
- Policy implementation and development





## Administration & Overhead \$3.3M

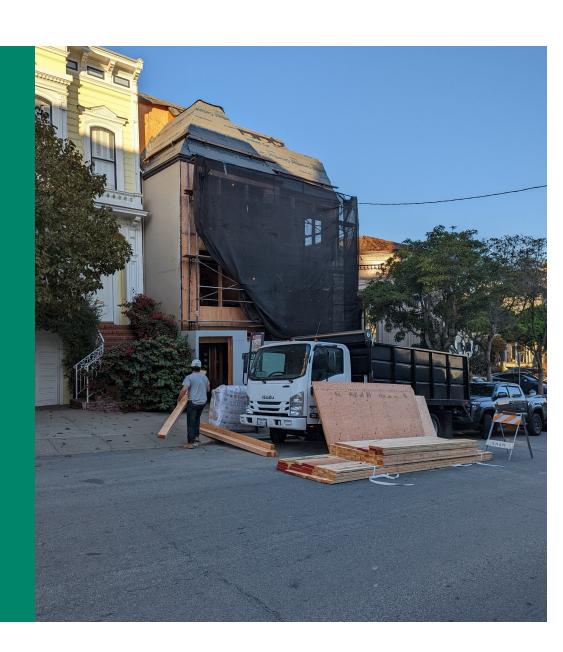
 Central departmental overhead costs are allocated to all cost centers using a proportional FTE methodology



# Additional Background Slides – Supplemental Program Details

## New deconstruction work

- Implementation and enforcement of Deconstruction + Materials Reuse policy
- Development of Verified Reuse Facility (VRF) network and deconstruction surveyor pool
- Coordinate workplans to develop and expand market for reclaimed/deconstructed materials





# Deconstruction mandates

- California Green Building Code
- SB 1383 Short-lived
   Climate Pollutants
- ENV. 7, 9, & 14
- Climate Action Plan,
   Circular Economy

#### Deconstruction Program Annual Expenditures (Beginning Rate Year 2025-26)

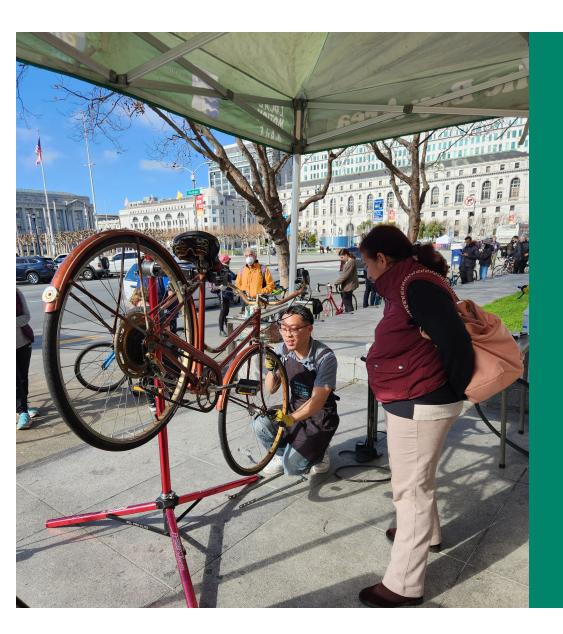
Personnel	"N" FTEs	Non-Personnel	Total Cost
\$180,035	1.00	\$200,000	\$380,035



# New circular economy work

- Coordinate upstream waste reduction through sustainable procurement, redesign, reuse, repair, and materials recovery
- Stimulate market development for sustainable food production and low-carbon production practices
- Create a consumption-based carbon accounting model that allows businesses to set carbon reduction goals
- Reward small businesses through grants





# Circular economy importance

- Circulating goods and materials recovers material from landfill and saves on collection costs
- Diverting waste reduces greenhouse gas emissions
- Data work will help Recology measure refuse reduction and recovery more accurately



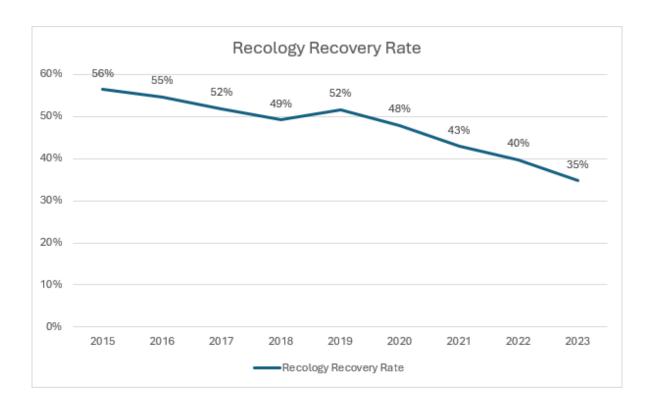
# Circular economy mandates

- SB 1383 Shortlived Climate
   Pollutants
- ENV. 9, 19

#### Circular Economy Program Annual Expenditures (Beginning Rate Year 2025-26)

Personnel	"N" FTEs	Non-Personnel	Total Cost
\$115,355	-	\$431,000	\$546,355





Recology Recovery Rate has been decreasing

